CURRENCY CRISES, CAPITAL-ACCOUNT LIBERALIZATION, AND SELECTION BIAS

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Abstract—Are countries with unregulated capital flows more vulnerable to currency crises? Efforts to answer this question properly must control for self-selection bias, because countries with liberalized capital accounts may also have sounder economic policies and institutions that make them less likely to experience crises. We employ a matching and propensity-score methodology to address this issue in a panel analysis of developing countries. Our results suggest that, after controlling for sample selection bias, countries with liberalized capital accounts experience a lower like-lihood of currency crises.

I. Introduction

THE benefits and costs of liberalizing administrative and L legal controls on international capital flows have been the subject of renewed debate in recent years. Some studies suggest that eliminating or reducing the extent of these types of controls and restrictions can lower the cost of capital, promote portfolio diversification and risk sharing, and/or reduce microeconomic distortions, thereby improving investment, productivity, and growth.¹ Nonetheless, supporters of capital controls argue that they can yield benefits by reducing a country's vulnerability to volatile capital flows and currency crises. Recent examples of emerging markets that liberalized their capital accounts and subsequently experienced currency crises in the 1990s are often cited to support this view. For example, the crises of Mexico (1994–1995) and of Asia (1997–1998) are often attributed to premature liberalization of international capital flows.²

Although there is an extensive empirical literature measuring the effects of capital-account liberalization on particular economic variables—for example, capital flows, interest differentials, inflation, and output—surprisingly little systemic work has been undertaken regarding its impact on exchange rate stability in developing countries. Several papers have investigated the relationship of exchange rates

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¹Though there is agreement that capital market integration is qualitatively beneficial over the long run, there is much debate about the magnitude of these benefits; for example, see Gourinchas and Jeanne (2003).

² The appropriate pace of deregulation of domestic financial markets also has been of concern, even in many industrial countries. The United States, Japan, and Sweden, among others, all have experienced some domestic financial instability following deregulation of domestic financial institutions.

and capital controls and/or capital-account liberalization for a few selected countries (for example, Edison & Reinhart, 2001a, 2001b; Edwards, 1999; Gregorio, Edwards, & Valdez, 2000), and Glick and Hutchison (2005) have done so for a broad set of developing and emerging market economies.

In general, these studies find little effect of capital controls in averting currency crises, at least not without supporting economic policies. They typically have found capital controls to be ineffective, distortionary, and/or counterproductive in the sense of signaling inconsistent and poorly designed government policies that may induce capital flight (see Bartolini & Drazen, 1997a). Glick and Hutchison (2005) in fact find a significant positive correlation between capital controls and the occurrence of currency crises. Specific examples supporting these findings are commonplace—Malaysia experienced a currency crisis in late 1997, despite having reimposed capital controls a year earlier; El Salvador experienced crises in 1986 and again in 1990 despite having controls, but did not have a crisis when controls were liberalized in 1996-1997; Kenya has had six currency crises since 1975 despite having controls over most of this period; and so on. Dooley (1996), summarizing the literature, concludes: "Capital controls or dual exchange rate systems have been effective in generating yield differentials, covered for exchange rate risk, for short periods of time, but they have little power to stop speculative attacks on regimes that were seen by the market as inconsistent" (p. 677).

One possible explanation of why capital controls may be associated, not with lower vulnerability, but in fact with greater vulnerability to currency crises concerns the special characteristics and self-selection of countries that choose to liberalize their capital accounts. Countries with macroeconomic imbalances, financial weaknesses, political instability, and/or institutional problems may choose to retain capital controls in order to avoid difficult economic reforms or to avoid capital outflows that may trigger a crisis. Conversely, countries with sound macroeconomic and political environments and more robust financial systems and institutions are not only less likely to experience crises, but also may be less likely to enact capital controls and forgo the benefits of free capital flows. Consequently, countries with open capital accounts may be less prone to financial crises, both domestic and international in origin. Although capital controls may reduce country vulnerability to crises in some cases, capital-account liberalization can still be associated with a lower overall likelihood of financial crises.

A particular source of concern for empirical analysis arises when the policy choice to establish or maintain an environment with a liberalized capital account is correlated with macroeconomic, financial, and institutional policy variables that in turn lower the likelihood of currency crises. Specifically, estimation of the likelihood of crises may yield a biased measure of the effect of capital controls because of sample selection bias, that is, systematic differences between countries that do and do not liberalize the capital account.³ In light of possible sample selection bias for the group of countries that maintain a liberalized capital account—and the fact that studies to date have not dealt with this issue—can we put much faith in prior empirical findings that free movement of capital reduces a country's vulnerability to currency crises?

In this paper we address the sample selection problem by employing the matching and propensity-score methodology that was developed precisely for the bias associated with this type of estimation problem. In particular, we apply the matching methodology developed to help take account of the estimation bias arising from the selection-on-observables problem, which to date has mainly been applied in the medical and labor economics literature.⁴ The basic idea is straightforward. Each participation observation is matched to a nonparticipation observation that has the same observed values of a vector of other characteristics that determine participation. Under certain standard assumptions, the difference in the observed outcome between the two matched observations is thus the program's effect. As Heckman et al. (1997) state: "... simple balancing of observables in the participant and comparison group samples goes a long way toward producing a more effective evaluation strategy" (p. 607).

This paper evaluates the effect of an environment with liberalized capital flows on the likelihood of currency crises using several recently developed matching methods designed to deal with sample selection bias. In particular, we use nearest-neighbor, radius, and stratification matching methods—all methods designed to take account of selectionon-observables bias. As a robustness check, we also estimate a probit equation of currency crises for samples of matched observations to investigate the effect of liberalization after controlling for other factors. Our analysis suggests that, even after controlling for sample selection bias (and obtaining unbiased estimates), a liberalized capital account is associated with a lower likelihood of currency crises. That is, when two countries have the same likelihood of allowing free movement of capital (based on historical evidence and a very similar set of economic and institutional characteristics at a point in time), and when one country imposes controls and the other does not, the country without controls has a lower likelihood of experiencing a currency crisis. The strength of this finding varies in robustness checks, but a lower likelihood is always evident.

The plan of the paper is as follows. Section II discusses the matching methodology in more detail and its application to the problem at hand. Section III discusses construction of the key variables in our analysis—measures of currency crises and of capital-account liberalization—and gives descriptive statistics. Section IV presents empirical results concerning calculation of the propensity scores used in creating the matched samples. Section V presents the main results of the paper, measuring the effect of capital-account liberalization on currency crises while controlling for selection bias. We also consider various robustness exercises. Section VI discusses explanations for our findings and concludes the paper.

II. Matching Methodology

The advantage of matching methods is that they address the problem of nonrandom sample selection and, being nonparametric statistical methods, avoid strong assumptions about functional form.⁵ To examine the effect of capitalaccount liberalization on the occurrence of currency crises we employ three matching algorithms—nearest-neighbor, stratification, and radius matching. These different approaches all match observations with *similar characteristics*, excepting that one group of countries liberalizes capital controls (the *treatment group*) and the other does not (the *control group*). Following the matching of observations, we assess the *treatment effect* by measuring the difference in the frequency of currency crises between the two groups.

In order to assess similarity among countries and construct the samples of countries with and without liberalized capital accounts (the *participation* and *nonparticipation* observations, respectively), we consider a set of observable country characteristics. One approach is to match each participation observation with a nonparticipation observation that has exactly the same observed values of a vector of other characteristics that determine participation (X). In macroeconomic studies, where the size of the sample is typically limited, this matching method is difficult or impossible to implement. Fortunately, Rosenbaum and Rubin (1983, 1985) have shown that, if the probability of partici-

³ Glick and Hutchison (2005) control for a host of economic, political, and institutional factors usually associated with currency instability and capital controls. They also develop an empirical model of the factors explaining governments' decisions to maintain capital controls, explaining this decision jointly with the onset of currency attacks through bivariate probit estimation. However, they do *not* formally address the issue of sample selection bias.

⁴ The selection bias problem typically addressed in the medical and healthcare literature arises when the patients with worse health problems seek out the better doctors and facilities. In assessing treatment effectiveness, matching methods are employed to control for the downward bias associated with the lower survival rates of these patients. Persson (2001) and Hutchison (2004) are exceptions in the macroeconomics literature in applying the matching methodology to investigations of, respectively, the effect of currency unions on trade growth and the effect of IMF program participation on output growth.

⁵ See Persson (2001) for an excellent review of matching methodology and an application with macroeconomic data.

pation, P(X), is known, then matching by P(X) instead of X is sufficient. This collapses the multidimensional problem of matching to one dimension, based on the estimated probabilities, or *propensity scores*, and greatly simplifies the procedure. Rubin and Thomas (1992) show that using an estimated probability of participation $\overline{P}(X)$ based on the set of observable characteristics, instead of P(X), still reduces selection-on-observables bias. When two countries have a similar propensity score, they are paired according to one of the following three matching criteria.

The nearest-neighbor approach matches each participation observation to the nonparticipation observation that has the nearest propensity score. After each nonparticipation observation is used, it is returned to the pool of nonparticipation observations. The treatment effect is computed as a simple average of the differences in outcomes across the paired matches. The radius approach matches each participation observation to the average of all the nonparticipation observations with propensity scores falling within a prespecified radius from the propensity score of the participation observation.⁶ In this case, the treatment effect is again computed as an average of the difference in outcomes, but with weighting according to the number of nonparticipation observations used in the construction of each matched pair. The stratification approach divides the sample into several groups, or strata, based on their propensity scores. Within each stratum, the average of the participation observations is matched with the average of the nonparticipation observations. An average of the difference in outcomes of the strata, weighted by the number of participation observations in each one, is then calculated to create the treatment effect. In all three cases, weighted standard errors are constructed as described in the appendix of Persson (2001).⁷

III. Data Construction and Descriptive Statistics

A. Defining Currency Crises

The objective of this study is to evaluate the effect of capital-account liberalization on the incidence of currency crises for a panel of developing countries.⁸ We include developing countries that did and that did not experience a severe currency crisis and/or speculative attack during the 1975–1997 sample period. Using such a broad control group allows us to make inferences about the conditions and characteristics distinguishing countries encountering crises and others managing to avoid crises. The minimum data

 8 We include industrial countries in the sample as a robustness exercise later in the paper.

requirements to be included in our study are that GDPs be available for a minimum of 10 consecutive years over the period 1975–1997. This requirement results in a sample of 69 developing countries.

To identify currency crises we construct a measure of monthly exchange rate pressure and date each crisis by the year in which it occurs. Specifically, currency crises are defined as sufficiently large changes in a monthly index of currency pressure, measured as a weighted average of monthly real exchange rate changes⁹ and monthly (percentage) reserve losses.¹⁰ Following convention (see, for example, Kaminsky & Reinhart, 1999), the weights attached to the exchange rate and reservation components of the currency pressure index are inversely related to the variance of changes of each component over the sample for each country.¹¹ The exchange rate and reserve data are drawn from the International Monetary Fund's *International Financial Statistics* (IFS) CD-ROM (lines ae and 11.d, respectively).

Our measure presumes that any nominal currency changes associated with the exchange rate pressure should affect the purchasing power of the domestic currency, that is, result in a change in the real exchange rate (at least in the short run). This condition excludes some large depreciations that occur during high-inflation episodes, but it avoids screening out sizable depreciation events in more moderate inflation periods for countries that have occasionally experienced periods of hyperinflation and extreme devaluation.¹² Large changes in exchange rate pressure are defined as changes in our pressure index that exceed the mean plus 2 times the country-specific standard deviation, provided that it also exceeds 5%.¹³ The first condition ensures that any

⁹ Real-exchange-rate changes are defined in terms of the trade-weighted sum of bilateral real exchange rates (constructed in terms of CPI indices, line 64 of the IFS) against the U.S. dollar, the German mark, and the Japanese yen, where the trade weights are based on the average of bilateral trade with the United States, the European Union, and Japan in 1980 and 1990 (from the IMF's Direction of Trade). Most panel studies of currency crises define the currency pressure measure in terms of the bilateral exchange rate against a single foreign currency. For example, Kaminsky, Lizondo, and Reinhart (1998) and Kaminsky and Reinhart (1999) measure the real exchange rate for all of the developing countries in their sample against the U.S. dollar. In defining the effective rate in terms of the three major nations likely to be main trading partners of most developing countries, our approach provides a broader measure than these other studies and is computationally easier to construct than a multilateral exchange rate measure defined in terms of all of a country's trading partners.

¹⁰ Ideally, reserve changes should be scaled by the level of the monetary base or some other money aggregate, but such data are not generally available on a monthly basis for most countries.

¹¹ Our currency pressure measure of crises does not include episodes of defense involving sharp rises in interest rates. Data for market-determined interest rates are not available for much of the sample period in many of the developing countries in our data set.

¹² This approach differs from that of Kaminsky and Reinhart (1999), for example, who deal with episodes of hyperinflation by separating the nominal-exchange-rate depreciation observations for each country according to whether or not inflation in the previous 6 months was greater than 150%, and by calculating for each subsample separate standard deviation and mean estimates with which to define exchange rate crisis episodes.

¹³ Kaminsky and Reinhart (1999) use a 3-standard-deviation cutoff. Though the choice of cutoff point is somewhat arbitrary, Frankel and Rose

⁶ More specifically, for a radius of magnitude *r*, each participation observation with an estimated propensity score \tilde{n} is matched with all the nonparticipation observations whose propensity scores *q* satisfy the condition $\tilde{n} - r < q < \tilde{n} + r$. We use r = 0.005 as our benchmark value.

⁷ The nearest-neighbor and radius approaches are each implemented by Dehejia and Wahba (2002), who also employ a version of the stratification method to estimate propensity scores. All three methods are implemented by Persson (2001).

large (real) depreciation is counted as a currency crisis, whereas the second condition attempts to screen out changes that are insufficiently large in an economic sense relative to the country-specific monthly change of the exchange rate.

For each country-year in our sample, we construct a binary measure of currency crises, as defined above (1 =crisis, 0 = no crisis). A currency crisis is deemed to have occurred for a given year if the change in currency pressure for any month of that year satisfies our criteria (that is, 2 standard deviations above the mean as well as greater than 5% in magnitude). To reduce the chances of capturing the continuation of the same currency crisis episode, we impose windows on our data. In particular, after identifying each large monthly change in currency pressure, we treat any large changes in the following 24-month window as part of the same currency episode and skip the years of that change before continuing the identification of new crises. With this methodology, we identify 160 currency crises over the 1975–1997 period. Appendix C lists the countries included in the sample and corresponding currency crisis dates, if any.

B. Measuring Liberalization of Restrictions on International Payments

The underlying source for our measures of capital-account liberalization is data on external restrictions in the IMF's Annual Report on Exchange Arrangements and Exchange Restrictions (EAER). A country is classified as either liberalized (value of 1) or restricted (value of 0) depending on the existence of controls on the capital account at year end. Specifically, for the 1975–1994 period the EAER coded countries (published in the reports through 1995) for the existence (or not) of "restrictions on payments for capital transactions." From 1996, the EAER (starting with the 1997 Annual Report) reported 10 separate categories for controls on capital transactions (11 categories in the 1998 Annual Report). We defined the capital account to be restricted for the 1996-1997 observations (that is, not liberalized) if controls were in place in five or more of the EAER subcategories of capital account restrictions and "financial credits" was one of the categories restricted.¹⁴

We are aware of concerns about the quality of the IMF data on capital-account liberalization. By providing only a dichotomous indication of the existence of administrative controls, they are limited in their ability to measure the extent to which restrictions are applied and enforced over

TABLE 1.—CURRENCY CRISES AND CAPITAL-ACCOUNT LIBERALIZATION: UNCONDITIONAL FREQUENCIES

| Period | Currency Crises* (%) | No. of Crises | Liberalization [†] (%) |
|-----------|-------------------------|------------------|------------------------------------|
| 1975-1997 | 11.7 | 160 | 16.2 |
| 1975-1979 | 9.9 | 26 | 20.6 |
| 1980-1984 | 12 | 34 | 15.8 |
| 1985-1989 | 14.3 | 43 | 11.0 |
| 1990-1994 | 11.8 | 38 | 13.4 |
| 1995-1997 | 9.7 | 19 | 23.8 |

*Number of crises divided by total country-years with available data.

 $^\dagger N umber of country-years with capital-account liberalization divided by total country-years with available data.$

time and across countries. Nor do they clearly distinguish between restrictions on capital inflows and outflows. However, the IMF measures are the only source of data available that can be collected with some consistency across a broad group of developing countries and over a reasonably long period of time. This is a constraint faced by any panel study in this literature.¹⁵ Glick and Hutchison (2005) consider alternative balance-of-payment restriction indicators, including controls on export receipts or current-account transactions, as well as domestic financial controls. They find that although these alternative measures differ somewhat in indicating the presence of controls for individual countries, their results were not sensitive to the particular measure used: countries without restrictions, however measured, were always less prone to currency crises.

C. Descriptive Statistics on Currency Crises and Capital-Account Liberalization

Table 1 shows the frequency of country-years with currency crises and capital-account liberalization over the 1975–1997 period, and by 5-year intervals (except for the 1995–1997 subsample). The table reports the unconditional frequency of currency crises and liberalization observations (that is, the number of crisis or liberalization-in-place observations, divided by the total number of observations).

The 69 developing countries in our data set experienced 160 currency crises over the 1975–1997 period, implying a frequency of 11.7% of the available country-year observations. Crises were least frequent during the 1975–1979 period (9.9% average frequency) and most frequent during the 1985–1989 period (14.3% frequency). The frequency of crises in the most recent period of our sample, 1995–1997, was only 9.7%. Thus, in our sample, the spate of currency crises around the world in the latter half of the 1990s does not indicate a rise in the frequency of currency crises over time.¹⁶

⁽¹⁹⁹⁶⁾ suggest that the results are not very sensitive to the precise cutoff chosen in selecting crisis episodes.

¹⁴ The 11 classifications under capital restrictions reported in the 1998 EAER were controls on: (1) capital market securities, (2) money market instruments, (3) collective investment securities, (4) derivatives and other instruments, (5) commercial credits, (6) financial credits, (7) guarantees, sureties, and financial backup facilities, (8) direct investment, (9) liquidation of direct investment, (10) real estate transactions, and (11) personal capital movements.

¹⁵ See Edison et al. (2002) and Willett et al. (2004) for a comparison of different measures of capital controls in the context of an analysis of the effects of capital-account liberalization on long-run economic growth and currency crises, respectively.

¹⁶ Currency crises were most frequent in Africa (16.2% frequency), and least frequent in Asia (9.6%). Despite recent high-profile currency crises in Thailand, Malaysia, Indonesia, and Korea, the developing economies in Asia have been less frequently affected by currency instability.

TABLE 2.—CURRENCY CRISES: FREQUENCY CONDITIONAL ON CAPITAL-ACCOUNT LIBERALIZATION

| | Frequency (%) | | | |
|---|------------------|------|--------------|--|
| | Yes [†] | No‡ | χ^{2} § | |
| Liberalization in place during current year? | 6.8 | 12.7 | 6.11** | |
| Liberalization in place during previous year? | 8.0 | 12.5 | 3.50* | |

[†]Number of currency crises for which capital-account liberalization was in place at end of current or previous year, divided by total number of country-years with liberalization in place. [‡]Number of currency crises for which capital controls were in place at end of current or previous year,

divided by total number of country-years with liberalization in place. %Null hypothesis of independence between frequency of currency crises and capital-account liberal

sum nyponess of mappingence between requery of currency crises and capitar-account notraization is distributed as $\chi^2(1)$. Note: ** and * indicate rejection of null at 5% and 10% significance levels, respectively.

Table 1 also reports the frequency with which liberalized capital accounts were in place during the period. Liberalized capital flows were relatively infrequent, accounting for only 16.2% of the observations. Although this frequency was always low during the sample period, it fell noticeably from 1975 through 1989, before rising in the 1990s. The low point was an average frequency of 11.0% during 1985–1989, and the high point was 23.8% during 1995–1997.

D. Currency Crisis Frequencies Conditional on Capital-Account Liberalization

Table 2 shows the frequency of currency crises conditional upon a country's having liberalized capital flows. This table sheds light directly upon the main question of interest: whether liberalization of capital flows affects the probability of a currency crisis. To take account of the possibility that controls are implemented in response to a crisis, we report results conditional on the absence of controls at the end of the year *prior* to a crisis as well as at the end of the year in which a crisis occurs. χ^2 statistics for tests of the null hypothesis of independence between the frequency of crises and whether liberalization was in place are also presented.

The most striking result from table 2 is that the countryyear observations associated with less restrictions on capital flows have substantially lower frequencies of currency crises than those observations where controls were in place. Specifically, countries with liberalized capital flows had crises contemporaneously 6.8% of the time, compared to 12.7% for those with restrictions. The χ^2 statistics reject the null of independence and indicate that this difference is significant (at better than 5%). The difference in currency crisis frequency according to whether the capital account was liberalized or not in the preceding year is smaller (8.0%)versus 12.5%), but is still significant at the 10% level. This is suggestive prima facie evidence that controls may not be effective and, indeed, may increase the likelihood of a currency crisis. It suggests that the presence of capital controls does not reduce a country's exposure to currency instability.

IV. Preliminaries: Estimating Propensity Score Equations

In controlling for sample selection bias, a benchmark probit equation explaining the likelihood of a country having a liberalized capital account is estimated to calculate propensity scores. We consider a number of potential structural, political, and economic determinants of capitalaccount liberalization. The selection of these potential variables is guided by previous literature in this area. Alesina, Grilli, and Milesi-Ferretti (1994), Bartolini and Drazen (1997a, b), Glick and Hutchison (2005), and Grilli and Milesi-Ferretti (1995), for example, present empirical results on a number of possible determinants of capital controls (and/or capital-account liberalization). They find countries with a higher level of government expenditure, more closed to international trade, and with larger current-account deficits are more likely to restrict capital flows. Grilli and Milesi-Ferretti (1995) also report evidence that more frequent changes in government are associated with fewer capital-account restrictions in developing economies. Bartolini and Drazen (1997b) link a high degree of restriction on international payments in developing economies with high world real interest rates-measured as the weighted real interest rate in the G-7 industrial countries-in a yearly time-series regression. They view the causality as running from world interest rates to capital flow restrictions: restrictions are removed when the cost of doing so is low, that is, only a small outflow of capital is expected when world interest rates are low. Edwards (1989), investigating the experiences of twenty countries over the 1961–1982 period, finds that capital controls are frequently intensified in the year prior to the onset of a currency crisis. This suggests that a common set of factors may both contribute to the onset of a currency crisis and lead governments to impose or maintain capital-account restrictions, or, on the contrary, liberalize their capital accounts.

Following these studies, we include two macroeconomic variables, two economic structure variables, and a political variable in our benchmark probit selection equation. The macroeconomic variables are the current account (as a percentage of GDP) and the level of Northern real interest rates (proxied by the level of the U.S. real long-term interest rate). The economic structure factors considered are the relative size of government spending and openness to world trade (measured by the sum of exports and imports as a percentage of GDP). These macroeconomic data series are taken from the International Monetary Fund's IFS CD-ROM. The political explanatory variable included in our model is the total number of changes in government. For developing countries, infrequent changes in government may be interpreted as a proxy for persistent and monolithic rule with limited incentives for reform.¹⁷

¹⁷ The total number of democratic changes and undemocratic changes (such as coups) in government over the period 1970–1997 was determined

The set of variables in our benchmark specification for the selection equation is limited, but these variables are generally available for a wide set of developing countries. Moreover, as we show below, it provides a balance of characteristics between the resulting treatment and matched comparison groups that is desirable for the effectiveness of our treatment evaluation strategy. In robustness exercises we also estimate augmented probit selection equations with additional variables. These additional variables include measures of financial development and institutional quality, which have been shown to play an important role in economic performance.¹⁸ However, augmenting the set of explanatory variables comes at the cost of reduced sample size.

The financial development variables are the privatecredit/GDP ratio and a proxy for financial repression. Higher levels of private credit, ceteris paribus, may be interpreted as an indicator of greater financial depth and hence of financial development. The financial repression variable is defined in terms of the real interest rate, with higher values associated with more negative real interest rates and interpreted as indicating more financial repression in the economy.¹⁹ It is expected that the likelihood of pursuing capital-account liberalization rises with financial development and declines with financial repression. Our institutional quality variable is an overall index of the quality of governance, corruption, the rule of law, risk of expropriation, and the repudiation of contracts.²⁰ We expect that greater institutional quality is associated with greater

²⁰ The institutional quality variable comes from Easterly and Levine (1997), who use data from Knack and Keefer (1995), who constructed an aggregate index from separate indicators of bureaucratic quality, government corruption, the rule of law, expropriation risk, and the repudiation of contracts by government, based on surveys by the International Country Risk Guide (ICRG) for the period 1980-1989. This index is defined on a 0-6 scale with higher values indicating greater institutional quality. The data were downloaded from the Web site http://www.econ.worldbank.org. Other measures of institutional quality and corruption were considered as well, including the aggregate governance measures of Kaufmann, Kraay, and Zoido-Lobaton (KKZ, 1999a, b), the property rights protection measure from the Heritage Foundation-[all used in IMF (2003)]-and the corruption index of Mauro (1995). Unfortunately, these variables were typically available only for years toward the end of our sample (for example, the KKZ measures are available only for years 1996 and later) or only for a limited set of countries [for example, the Mauro (1995) corruption index is available for only 38 of the 69 countries in our sample, whereas the Knack-Keefer measure we use was available for 60 countries]. We also considered nonlinear forms of our specifications by adding flexibility in response to economic shocks and hence a greater likelihood that capital-account liberalization is implemented.

Appendix A, table A1, column (1) presents our benchmark probit model used to predict the likelihood of capitalaccount liberalization. In this specification, larger currentaccount surpluses, greater trade openness, higher world interest rates, and more frequent changes in government are all associated with a higher likelihood that capital-account liberalization is in place. Higher levels of government spending are associated with a lower likelihood of liberalization. All coefficient signs are statistically significant and consistent with priors, with the exception of the interest rate, which is not significant.²¹

In our benchmark probit specification, the observations with a liberalized capital account are predicted correctly 62% of the time; those with capital controls are predicted correctly 52% of the time. (We use the unconditional frequency of capital-account liberalization, 16.2%, as our cutoff for correct predictions reported for the full sample in table 1.)

Columns (2), (3), and (4) of table A1 report the augmented specification with combinations of our measures of financial development and institutional quality included as explanatory variables in the probit model. The privatecredit/GDP ratio by itself [see column (2)] has a positive effect on the likelihood of capital-account liberalization, at almost a 10% significance level, as expected. Greater financial repression [column (3)] has a negative effect on the likelihood of liberalization, also as expected. However, the inclusion of the financial repression variable reverses the sign of the credit variable. Evidently, the degree of financial repression adequately controls for the level of financial development, so that the negative sign on the private-credit ratio might then be reflecting high credit growth associated with overly expansionary lending that is inconsistent with liberalization. When institutional quality is added as well [column (4)], it has the expected positive sign and is significant at better than 1%; the signs of both financial development variables remain negative (though the significance of the repression variable drops).

The augmented probit predicts marginally better than the benchmark specification, correctly calling 67% of the liberalization and 60% of the capital controls correctly. Correspondingly, the pseudo- R^2 of the augmented models is somewhat higher (0.43, compared to 0.37 for the benchmark model). Note that limited data in developing countries for interest rates used in constructing the financial repression measure explains most of the reduction in the sample size from 1219 observations in the benchmark case in column

from Zarate's Political Collections Web site (www.terra.es/personal2/ monolith), supplemented by information from the Encarta Encyclopedia Web site (www.encarta.msn.com). For our sample of countries, coups are infrequent. Grilli and Milesi-Ferretti (1995) employ a similar measure.

¹⁸ For example, see Mauro (1995), Easterly and Levine (2003), and IMF (2003).

¹⁹ Demirguc-Kunt and Levine (2001) use the private-credit/GDP ratio as an indicator of financial development; it is defined as line 32d divided by line 99b, as drawn from the IMF IFS CD-ROM. Following Roubini and Sala-i-Martin (1992), the financial repression measure is defined as a discrete variable that takes the value 1 when the average of the real interest rate over the current and previous four years is positive, 2 when it is negative but higher than -5%, and 3 when lower than -5%. The real interest rate is defined as the money market rate or, alternatively, the discount rate for the year minus the ex post CPI inflation rate over the past year (IFS line 60 or 60b minus the percentage change in line 64).

square terms involving some of our explanatory variables, but none proved significant.

²¹ The test statistics of significance are based on bootstrapped standard errors. We note that Grilli and Milesi-Ferretti (1995) get a similar result for the effects of political stability as measured by the frequency of government change on the likelihood of capital-account controls for developing countries.

| Variable | Treatment Group μ _T | Unmatched Control Group μ _C | <i>t</i> -Statistic $H_0: \mu_T = \mu_C$ | Matched Control Group (Nearest Neighbor) μ_{CN} | <i>t</i> -Statistic $H_0: \mu_T = \mu_{CN}$ | Matched Control Group (radius <0.005) μ _{CR} | <i>t</i> -Statistic $H_0: \mu_T = \mu_{CR}$ |
|------------------------------|--------------------------------------|---|---|--|--|--|--|
| Current account/GDP | -3.01 (7.07) | -4.00 (7.29) | -1.62 | -2.49 (5.44) | 0.71 | -3.67 (5.58) | -1.14 |
| Govt. spending/GDP | 12.49 (3.88) | 13.93 (5.69) | 4.03*** | 12.28 (5.36) | -0.37 | 12.90 (4.98) | 1.16 |
| Trade openness | 79.11 (85.52) | 51.60 (33.56) | -4.14*** | 52.75 (38.61) | -3.56*** | 51.03 (32.73) | -4.22*** |
| U.S. real interest rate | 2.83 (2.25) | 3.03 (2.21) | 1.07 | 2.91 (2.06) | 0.33 | 3.06 (2.15) | 1.25 |
| Change of govt. | 4.34 (3.11) | 3.79 (2.56) | -2.15** | 4.31 (2.75) | -0.09 | 4.13 (2.31) | -0.81 |
| Mean propensity scores | 0.27 (0.22) | 0.17 (0.10) | | 0.20 (0.10) | | 0.18 (0.08) | |
| No. of observations | 171 | 831 | | 124 | | 680 | |

TABLE 3.—SAMPLE CHARACTERISTICS OF TREATMENT AND CONTROL GROUPS

Note: Table reports the sample mean of variables for the treatment group μ_T (country-years with liberalized capital accounts), for the unmatched control group μ_C (country-years with capital controls), and for matched control groups based on propensity scores estimated by the benchmark selection specification reported in column (1) of table A1, using the nearest-neighbor method (μ_{CN}) or radius method (μ_{CR}); associated standard errors are in parenthesis. *t*-statistics for difference of means between the treatment group and control groups are reported in adjacent column. Results significant at 1%, 5%, and 10% levels are indicated by ***, **, and *, respectively.

(1) to 867 and 736 observations, respectively, for the augmented specifications in columns (3) and (4) of table A1.

Table 3 shows summary statistics (mean values and standard errors) for economic and political variables in the treatment group (171 country-year observations with capital-account liberalization in place) and the unmatched control group (881 observations with capital controls). We also present summary statistics for two alternative control groups—observations matched (using propensity scores derived from the probit equation explaining capital controls) by either the nearest-neighbor method or the radius measure (with a radius magnitude of 0.005). In addition, we report *t*-statistics for differences in means across these samples.

Table 3 indicates significant differences between the treatment and unmatched control groups. The mean values of the current-account deficit and government spending are lower, and trade openness is larger, for the treatment group than in the unmatched sample, implying economic fundamentals are better on average in countries with liberalized capital accounts. The U.S. interest rate is lower for the treatment group, suggesting that these countries benefited from the lesser attractiveness of investment opportunities in industrial economies. Governments change more often in the treatment group. These differences in means are significantly different at 5% or more for government spending, trade openness, and government changes, and at almost 10% for the current-account/GDP ratio.

Comparing the treatment group with our matching control groups, however, substantially reduces the mean difference of the characteristic variables and improves the balance across the samples. None of the mean differences are significant, with the exception of openness, where openness of the control groups is much lower than that for the treatment group. Further inspection indicates this difference is attributable to Singapore, which had a liberalized capital account as well as an extremely high level of trade openness for most of the sample period. Omitting Singapore from the sample leads to an insignificant difference in means. Thus matching works well in achieving a balance of characteristics between the treated and matched observations, that is, observations with the same propensity score have the same distribution of observable characteristics independently of their treatment status.

Table 3 also reports that there is almost a 10-percentagepoint difference between the predicted likelihood (that is, mean propensity) of the treatment group having liberalized capital accounts and that of the unmatched control group (0.27 versus 0.17). This is not surprising, for by construction all observations in the treatment group have liberalized their capital accounts, whereas none of the observations in the control group have done so. Compared to the unmatched control group, the predicted likelihood of liberalized capital accounts is slightly higher for the two matched control groups—0.20 for the nearest-neighbor procedure and 0.18 for the radius procedure—but still below the mean of the treatment group (0.27).

Some examples of country-year observations with similar propensity scores, but different treatments and outcomes, may be informative in pointing out the strengths and weaknesses of the matching methodology. Examples of matches using the nearest-neighbor approach include the following:

1. Venezuela had no capital controls in 1997 and an estimated propensity score of capital-account liberalization of 0.383. Venezuela did not experience a crisis in that year. Malta had a similar propensity score (0.385) while having capital controls in place in 1992, but did experience a currency crisis.

| | Estimated Effect of | | No. of Obser | rvations in |
|----------------------|---------------------|-------------|-----------------|---------------|
| Procedure | Liberalization (%) | t-Statistic | Treatment Group | Control Group |
| Nearest-neighbor | -7.02 | -2.07** | 171 | 124 |
| Radius (< 0.005) | -5.24 | -3.49*** | 171 | 680 |
| Stratification | -4.82 | -2.01** | 171 | 831 |

TABLE 4.—BENCHMARK MATCHING RESULTS INCLUDING WITHIN-COUNTRY OBSERVATIONS

Note: Table reports difference in frequency of currency crises for matched observations with and without liberalized capital accounts. Matching is based on the propensity scores estimated by benchmark selection specification reported in column (1) in table A.1. Results significant at 1%, 5%, and 10% levels are indicated by ***, **, and *, respectively.

- 2. Bolivia had a liberalized capital account in 1991 and a propensity score of 0.303, but experienced a currency crisis. Korea in 1991 had capital controls and an identical propensity score, but did not experience a currency crisis at that time.
- 3. Malaysia had no capital controls in 1991 and is matched with Swaziland, which had controls in 1992. Though the two countries had the same propensity score (0.389), neither had a currency crisis.

These examples illustrate the fact that country experiences vary greatly across time, and the matching (nearestneighbor) procedure will pick out the observations with the closest likelihood of a liberalized capital account. As we have shown, the model has good explanatory power and predictive characteristics. Nonetheless, at each point in time the conditions associated with (or without) a currency crisis in a particular country may differ greatly. Moreover, there are many examples of matched observations of countries with and without capital controls associated with low as well as high propensity scores. For example, Panama had a liberalized capital account in 1981 but a relatively low propensity score (0.119); Paraguay had capital controls in 1984 and a near-identical propensity score (0.120). But Panama avoided a currency crisis, whereas Paraguay did not.

V. Impact of Capital-Account Liberalization on Currency Crises

A. Benchmark Matching Results

We first estimate propensity scores from the benchmark selection equation and then employ nearest-neighbor, radius, and stratification matching methods to evaluate the impact of capital-account liberalization on the frequency of currency crises. Table 4 shows that the frequency of currency crises is significantly lower in countries with liberalized capital accounts than in the matched samples with capital controls; this result is invariant to the matching method employed. Specifically, the frequency of currency crises in countries with liberalized capital accounts, compared to those with capital controls, ranges from 4.82 percentage points lower with the stratification method, to 5.24 percentage points lower with the radius method, to 7.02 percentage points lower with the nearest-neighbor method. These results are economically and statistically significant (at the 5% level for the stratification and nearest-neighbor methods, and at 1% for the radius method).

Table 5 undertakes a robustness check. The results from the analysis reported in table 4 do not impose any restrictions that preclude matches between different year observations for the same country. In table 5 we consider the possibility of correlation among observations from the same country-a potential source of estimation bias-and impose the restriction that the match(es) for each observation in the treatment group are always drawn from a different country in the control group. We report the results of matching with this restriction for both the nearest-neighbor and radius measures.²² For the nearest-neighbor approach the results are identical to those in table 4, because it turns out there are no within-country observations to drop. For the radius approach, the result with only across-country observations is in fact marginally stronger, with the frequency of currency crises 5.51 percentage points lower (compared to 5.24 percentage points in table 4) for countries without capital controls; this result is significant at better than 1%.

Overall, the negative treatment effects of liberalized capital accounts reported in tables 4 and 5 suggest that countries with liberalized capital accounts are less likely to experience a currency crisis by 5 to 7 percentage points. This effect is both statistically significant and economically meaningful for all matching methods. The unconditional

TABLE 5.—BENCHMARK MATCHING RESULTS WITH ACROSS-COUNTRY OBSERVATIONS ONLY

| | Estimated Effect of | | No. of Obse | rvations in |
|--|---------------------|---------------------|-----------------|---------------|
| Procedure | Liberalization (%) | t-Statistic | Treatment Group | Control Group |
| Nearest-neighbor Radius (< 0.005) | -7.02 -5.51 | -2.07** -3.69*** | 171 171 | 124 675 |

Note: See Table 4.

 $^{^{22}}$ With the stratification measure, the treatment observations are matched with the average of observations for a control group of observations within the same stratum based on propensity scores. Hence we cannot exclude from the control group observations that match observations in the treatment group from the same country, because they could also be matches for the treatment observations of another country.

| | Estimated Effect of | | No. of Obser | rvations in | |
|-------------------------------------|--|---------------------------|-----------------|---------------|--|
| Procedure | Liberalization (%) | t-Statistic | Treatment Group | Control Group | |
| | With Fina | ancial Development Varial | oles | | |
| Nearest-neighbor Radius (<0.005) | -6.31 -7.71 | -1.54 -4.32*** | 111 111 | 74 477 | |
| | With Financial Development and Institutional Quality Variables | | | | |
| Nearest-neighbor Radius (<0.005) | -0.92 -7.61 | -0.25 -3.95*** | 109 109 | 72 404 | |

TABLE 6.—ROBUSTNESS: MATCHING RESULTS WITH AUGMENTED SELECTION EQUATION

Note: Table reports difference in frequency of currency crises for matched observations with and without liberalized capital accounts. Matching is based on the propensity scores estimated by augmented selection specifications (including financial development and institutional quality) reported in columns (3) and (4) of table A1, respectively. Results significant at 1%, 5%, and 10% are indicated by ***, **, and *, respectively.

likelihood of a currency crisis is 11.7% for developing countries for our sample period of 1975–1997. Reducing the likelihood of a currency crisis by 5 to 7 percentage points when capital accounts are liberalized implies much less vulnerability to currency instability.

These results support previous work finding a negative (positive) link between capital-account liberalization (control) and the onset of currency crises. In particular, using probit model estimates of the likelihood of a currency crisis, Glick and Hutchison (2005) find that the marginal probability effect of contemporaneous capital controls is 11% in a simple bivariate equation and 8% when other explanatory variables are included. Their estimates fall to 9% and 5%, respectively, when capital controls are entered as lagged explanatory variables in the probit regression. Thus our matching methodology gives results of the same order of magnitude.

B. Robustness to Alternative Propensity-Score Equations

Table 6 presents robustness tests using alternative propensity scores derived from our augmented probit model of capital-account liberalization that includes financial development variables [columns (2) and (3) of table 1] as well as our institutional quality variable [column (4) of table A1]. Note that the inclusion of these additional variables reduces the sample size considerably; there are only 736 observations in the specification reported in column (4), compared with 1219 in the benchmark model in column (1).

The mean differences between the treatment and control groups from these augmented selection models are very similar to the benchmark results, with one exception. The benchmark results, presented in tables 4 and 5, showed that the frequency of crises for countries with liberalized capital accounts (the treatment group) ranged from 4.82 to 7.01 percentage points lower than for the control groups. The augmented model results, reported in table 6, show very similar effects overall, with differences ranging from 6.31 to 7.71 percentage points lower; for the radius measure the results remain significant at better than 1%. The exception is the mean difference associated with nearest-neighbor matching that includes the institutional quality as well as financial development variables [based on the selection]

equation in column (4) of table A1); here the difference is only 0.92 percentage points. It is noteworthy as well that neither of the nearest-neighbor matching results is statistically significant at conventional levels.

In sum, the augmented results with the radius approach are consistent with those from our benchmark specification for the selection equation. This suggests that capital controls are not just a proxy for poor institutional environments; they appear to have an independent effect on a country's vulnerability to crisis. For the nearest-neighbor matching, however, the results are weaker than the benchmark results in terms of significance and, for the selection specification including institutional quality, in terms of magnitude.²³ Nonetheless, we should emphasize that we can certainly still reject the null hypothesis that countries with liberalized capital accounts are *more* vulnerable to currency crises.

C. Robustness to Including Industrial Countries

As another robustness check, we expanded the sample to include industrial as well as developing economies.²⁴ The results for the marginal propensity-score selection equations with our baseline and extended variable specifications are presented in appendix B, table B1.²⁵ The corresponding matching results using the nearest-neighbor and radius methods are reported in table 7.

²³ It should be noted that the augmented propensity-score models with financial development and institutional quality variables display less balance in the similarity of characteristics between the treatment and control samples than does the benchmark model. On the other hand, explanatory power in predicting capital-account liberalization is improved in the augmented models.

²⁴ The crisis dates and liberalization episodes for the industrial countries are available upon request.

²⁵ Comparison of augmented selection equations with the developingcountry sample [cf. column (2) of table B1 with column (4) of table A1] indicates that the current-account/GDP, government spending, financial repression, and institutional quality variables all have the same signs and are significant. However, with industrial countries included, the government change variable is negative (and significant at 1%), suggesting that more frequent changes in government indicate less political stability that lessens the likelihood of capital-account liberalization. In addition, the real interest rate has a negative (and significant at 1%) effect, implying capital-account liberalization is more likely to occur when interest rates are low. The openness and credit/GDP variables are no longer significant.

| | Estimated Effect of | | No. of Obser | vations in |
|------------------|---------------------|---------------------|-----------------|---------------|
| Procedure | Liberalization (%) | t-Statistic | Treatment Group | Control Group |
| | Η | Benchmark Selection | | |
| Nearest-neighbor | -3.98 | -1.76* | 352 | 261 |
| Radius (<0.005) | -6.33 | -4.48*** | 352 | 971 |
| | A | Augmented Selection | | |
| Nearest-neighbor | -0.69 | -0.30 | 290 | 142 |
| Radius (<0.005) | -4.75 | -1.86* | 290 | 577 |

TABLE 7.—ROBUSTNESS: MATCHING RESULTS WITH INDUSTRIAL AND DEVELOPING COUNTRIES INCLUDED

Note: Table reports difference in frequency of currency crises for matched observations with and without liberalized capital accounts for developing and industrial countries. Matching is based on the propensity scores estimated for benchmark and augmented selection equations reported in columns (1) and (2) of Appendix B. Results significant at 1%, 5%, and 10% levels are indicated by ***, **, and *, respectively.

The matching results presented in table 7 are roughly similar to those reported when the sample was restricted to developing economies (in tables 3 and 6), though they are not as strongly significant. For the baseline specification, the frequency of currency crises ranges from 4 to 6 percentage points lower for countries without capital controls; this difference is significant at 10% for the nearest-neighbor method (with a *t*-statistic of 1.76) and at 1% for the radius method (with a *t*-statistic of 4.48). For the augmented specification, the difference of 6 percentage points for the radius method is significant at 10%. Again, only for the nearest-neighbor method is the effect of liberalization small and insignificant.

D. Robustness of Currency Crisis Probit Predictions to Matching

As another robustness check, we use propensity-score matching to create a matched comparison group, and then use further regression adjustment on the resulting samples to control for these additional variables in the currency crisis outcome equation.²⁶

We implement this approach as follows. First, we construct a sample of treatment and control observations using propensity-score matching based on a specification of our probit selection equation.²⁷ Using this sample, we then estimate a probit model of currency crises, where the occurrence of a currency crisis is the dependent variable, and the right-side variables include the state of capital account liberalization as well as a set of explanatory variables used to predict currency crises. This specification of the crisis prediction equation is intended to control for factors other than capital-account liberalization that may affect the likelihood of currency crises. The coefficient on the capital liberalization variable in this equation corresponds to the difference of means for our matching procedures.

To implement this procedure, we follow Glick and Hutchison (2005) in identifying the variables for inclusion in the currency crisis equation. Their basic model includes five macroeconomic control variables (all are lagged to limit simultaneity problems). These variables are the log ratio of broad money to foreign reserves, domestic credit growth, the current-account/GDP ratio, real GDP growth, and real-exchange-rate overvaluation.²⁸

Table 8 reports the results for our matched samples from propensity-scoring equations, using our baseline and two augmented specifications of our selection equation. Because the variables and corresponding data availability vary across these specifications, the sample size varies as well, with 285, 176, and 170 available observations, respectively. For each sample, we estimate probit equations indicating the likelihood of currency crises. As expected, the M2/foreign-reserves ratio and domestic credit growth are positively associated with currency crises. Current-account surpluses, real overvaluation, and strong real GDP growth are associated with a lower frequency of currency crises. The explanatory variables all have the expected signs.²⁹

The point estimate on the capital-account coefficient in the probit equations explaining currency crises (ranging from -4.22 to -6.71) is very similar to the difference in means of the treatment and control samples based on the matching methodology. The results in table 8 confirm the implications from our other matching methods: countries with less restrictive capital controls tend to be less vulnerable to speculative attacks. Thus conditioning the probit estimates of the likelihood of currency crises on the deter-

²⁶ We thank a referee for suggesting this approach.

²⁷ The matches are based on the nearest-neighbor approach.

²⁸ The data are drawn from the IMF IFS CD-ROM: log ratio of broad money to foreign reserves (lines 34 plus 35 divided by 11d times ae), domestic credit growth (line 32), the current-account/GDP ratio (line 78ald times xrrf divided by 99b), real GDP growth (line 99b.r or 99b.p), and real-exchange-rate overvaluation. The last variable is constructed as the degree of real-exchange-rate overvaluation from deviations from a fitted trend in the real trade-weighted exchange rate index, where the exchange rate index we fit is the annual average of the monthly series used in constructing the exchange rate component of our currency pressure index.

 $^{^{29}}$ As an additional robustness check, we included all of the currency crisis equation explanatory variables (overvaluation, M2/reserves, and so on) in the propensity-score selection equation together with the benchmark determinants of capital-account liberalization. The difference in means in currency crisis outcomes for the matched samples based on this equation gave results (not reported in the paper) that were very similar to though less significant than the other matching results. In particular, the differences in means between the treatment and control groups were -5.15 with nearest-neighbor matching and -4.21 with radius matching. We interpret this result as supporting our exclusion restriction of not including the crisis equation explanatory variables in the propensity-score equations in appendix A.

| Explanatory Variable | (1) Benchmark Selection | (2) Augmented Selection with Financial Development Variables | (3) Augmented Selection with Financial Development and Institutional Quality Variables |
|---|--|---|--|
| Capital-account liberalization, t log (M2/reserve), $t - 1$ Credit growth, $t - 1$ | $ \begin{array}{r} -6.71^{**} \\ (-1.98) \\ 1.09 \\ (1.28) \\ -0.0015 \\ \end{array} $ | -5.62* (-1.85) 2.62*** (3.00) -0.02 | $\begin{array}{c} -4.22 \\ (-0.41) \\ 0.59 \\ (0.32) \\ -0.0043 \end{array}$ |
| Real overvaluation, $t - 1$ Real GDP growth, $t - 1$ | (-0.05) 0.11* (1.88) -0.43** (-2.54) | (-0.86) 0.02 (0.56) -0.25 (-1.20) | (-0.10) 0.06 (0.78) -0.37 (-1.58) |
| No. of observations Percentage of currency crisis observations correctly predicted | 285 45.2 | 176 57.9 | 170 61.5 |
| Percentage of tranquil observations correctly predicted | 83.5 | 74.5 | 81.5 |
| Log likelihood Pseudo- R^2 | -48.88 0.4273 | -26.85 0.4607 | -21.61 0.3959 |

TABLE 8.—ROBUSTNESS: CURRENCY CRISIS LIKELIHOOD FOR MATCHED SAMPLES

Note: Table reports results from probit equations for the change in the probability of a crisis in response to a unit change in the variable, evaluated at the mean of all variables (×100, to convert into percentages). Associated z-statistics (for hypothesis of no effect) in parentheses below are based on bootstrapped standard errors. Results significant at 1%, 5%, and 10% levels are indicated by ***, **, and *, respectively. Constant included, but not reported. Observations are weighted by real GDP per capita (in dollars). Columns (1), (2), and (3) correspond to selection equations reported in columns (1), (3), and (4), respectively, in table A1. Thresholds for correct predictions are given by the unconditional frequencies of currency crisis (that is, the ratios of number of country-years with currency crisis to total country-years with available data); for the three samples, these are 11.18%, 10.81%, and 8.84%, respectively.

minants of capital-account liberalization indicates that capital-account liberalization still reduces the likelihood of currency crises.

VI. Explanations and Concluding Remarks

Whether countries that allow international capital to flow more freely subject themselves to greater risk of currency and balance-of-payments turmoil is an important empirical question. We argue that in order to analyze empirically the association of currency crises with the extent of capitalaccount liberalization, attention should be given to the environment in which countries liberalize their capital accounts—freedom of international capital movements may be associated with less vulnerability to currency crises in large part due to the special characteristics and selfselection of countries that choose to liberalize.

In particular, countries with relatively balanced macroeconomic policies, strong financial sectors, political stability, and/or institutional stability may choose to liberalize their capital accounts because they want to take advantage of long-run efficiency gains in the allocation of capital and are not overly concerned with external crises. By contrast, countries with capital controls may hope to avoid difficult economic reforms or to avoid capital outflows that may trigger a crisis. This implies that countries with sound macroeconomic and political environments and more robust financial systems and institutions may be not only less likely to experience crises, but also less likely to enact capital controls and forgo the benefits of free capital flows. Consequently, countries with closed capital accounts may be more prone to financial crises, both domestic and international in origin. Although capital-account liberalization may increase a country's vulnerability to crises in some cases, capital controls can still be associated with a greater overall likelihood of financial crises.

We address this issue by employing the matching and propensity-score methodology that was developed precisely for this type of sample selection bias. Methods of matching were developed to help allow for the estimation bias arising from the selection-on-observables problem. We use nearestneighbor, radius, and stratification matching methods that are designed to take account of selection-on-observables bias.

All of our results suggest that, even after controlling for sample selection bias, capital restrictions are associated with a *greater* likelihood of currency crises. That is, when two countries have the same likelihood of maintaining a liberalized capital account (based on historical evidence and a very similar set of economic and political characteristics at a point in time), and one country imposes controls and the other does not, the country without controls has a lower likelihood of experiencing a currency crisis. These results are robust to changes in the type of methodology and in the equations that predict the likelihood of capital-account liberalization. The point estimates suggest that countries without capital controls are less likely to experience a currency crisis in any given year. Even in cases where the point estimates are weaker (namely, with the inclusion of institutional quality in the selection equation and the use of nearest-neighbor matching), we can certainly still reject the null hypothesis that countries with liberalized capital accounts are *more* vulnerable to currency crises.

We conclude by discussing possible explanations for our result. Arguments in favor of capital controls are well known (see Dooley, 1996). They include second-best arguments suggesting the desirability of controls as a means of offsetting some existing distortion in an economy's financial or fiscal structure, such as a weak tax base or the mispricing of risk by domestic financial institutions engaged in international borrowing or lending. They also include support for controls as a first-best response to the possibility of multiple equilibria, with speculative currency attacks generated by self-fulfilling changes in private expectations not necessarily related to economic fundamentals.

But the actual effectiveness of capital controls is another matter. A number of empirical studies suggest that capital controls have not been particularly effective in preventing currency crises. For example, capital controls are unlikely to be effective in preventing currency crises associated with policy inconsistencies between inappropriate exchange rate pegs and macroeconomic policy stances. In addition, as Edwards (1999) argues, legal capital restrictions frequently prove ineffective, and are easily sidestepped by domestic and foreign residents and firms, more so over time. In fact, a number of empirical studies have found little effect of capital controls in averting currency crises, at least not without other supporting economic policies. For example, using various econometric tests and a detailed case study of Chilean controls imposed in the 1980s, Edwards (1999) finds that "... the relative absence of contagion effect on Chile [during the currency crises of the 1990s] is due to its sturdy banking regulation and not to its capital controls policy" (p. 22). Edison and Reinhart (2001a) focus on the recent experiences of several emerging markets and conclude that they "did not deliver much of what was intended."³⁰ Kaminsky and Schmukler (2001) find little evidence in a six-country study that controls effectively segment domestic markets from foreign markets. These findings are supported by Edwards's (1989) analysis of the role of capital controls in 39 devaluation episodes for 24 developing countries over the period 1961–1982. He finds that countries typically intensified their control programs in the year before devaluation, and concludes that "[a]t most one can argue that these heightened impediments to trade managed to slow down the unavoidable balance of payments crisis" (pp. 189–190). Our results for a larger sample of developing countries are consistent with this literature and the finding that capital-account liberalization does not raise a country's vulnerability to currency instability.

But how do we explain our finding that capital-account liberalization may *reduce* a country's vulnerability to currency instability, or likewise why capital controls raise a country's exposure? There are several possible explanations related to the role of limited information or to the existence of multiple equilibria.³¹

Dooley and Isard (1980) point out that controls preventing investors from withdrawing capital from a country act like a form of investment irreversibility: by making it more difficult to get capital out in the future, controls may make investors less willing to invest in a country. Following this reasoning, Bartolini and Drazen (1997a, b) show that imposing capital controls can send a signal of inconsistent and poorly designed future government policies.³² Thus, the controls intended to curtail outflows may, in fact, provoke more outflows because they reduce investors' confidence. Contrariwise, adoption of a regime of capital-account openness can provide a signal that future policies are likely to be more favorable to investment. It may also enhance the credibility of a broader reform program. Hence, the removal of controls on capital outflows may generate capital inflows, thereby lessening pressure for currency depreciation.

Another possible explanation hinges on the possibility of currency crises associated with multiple equilibria, with speculative currency attacks generated by self-fulfilling changes in private expectations. Dellas and Stockman (1993) and Dooley (1996), for example, point out that the existence of multiple equilibria cuts both ways, and does not necessarily warrant the use of capital controls, for they may actually destabilize expectations. For example, changing beliefs about the imposition of controls may lead the market to reassess the equilibrium of the currency and hence challenge it. Moreover, foreign investors will be less likely to pull out of a country with an open capital market if they know the country is less likely to reimpose controls or default.

These are several possible channels through which capitalaccount liberalization may lead to greater currency stability. We conclude with a caveat. Our results, based on the historical record, indicate that capital-account liberalization is on balance associated with greater currency stability even after controlling for self-selection into regimes with freer

³⁰ Malaysia in 1998 is an exception to this conclusion. This is consistent with the results and interpretation of Kaplan and Rodrik (2001). That China and India, both countries with capital controls, successfully avoided the Asian crisis of 1997–1998 is often cited as evidence of the effectiveness of controls. Our results do not suggest that capital controls are never effective, but refer to average effects over a large number of episodes.

³¹ Similar arguments are presented by Frankel and Cavallo (2004) to explain why less protectionism and greater trade openness reduces a country's vulnerability to sudden-stop crises. They find that trade protectionism does not shield countries from the volatility of world markets; to the contrary, less trade openness leads to greater vulnerability to sudden stops.

 $^{^{32}}$ In Bartolini and Drazen's (1997a, b) model the signaling role of capital controls policy arises because investors have imperfect information about government intentions.

movement of international capital. However, the results do *not* indicate that all liberalized regimes are associated with greater currency stability, nor that all regimes with capital controls are necessarily associated with more currency instability. Our results are based on average effects calculated over many countries and episodes. Exceptions to the average effect are clearly evident, and closer examination of these cases, based on more detailed information on the nature of capital controls, is on our agenda for future research.

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| Explanatory Variable | (1) | (2) | (3) | (4) |
|----------------------------------|----------|----------|--------------|----------|
| Explanatory Variable | (1) | (2) | (3) | (1) |
| Current Account/GDP, $t - 1$ | 0.59** | 0.64** | 0.50 | 0.52 |
| | (2.36) | (2.52) | (1.30) | (1.39) |
| Govt. spending/GDP, $t - 1$ | -1.06*** | -1.30*** | -2.03*** | -1.66*** |
| | (-3.50) | (-4.56) | (-4.31) | (-3.65) |
| Openness, t | 0.26*** | 0.23*** | 0.32^{***} | (2.46) |
| U.S. real interact rate $t = 1$ | (11.51) | (8.01) | (4.19) | (5.40) |
| 0.3. Tear interest rate, $i = 1$ | (0.63) | (0.70) | (0.46) | (-0.00) |
| Total changes of government | 2 75*** | 2 58*** | 1 22 | 1 51* |
| Total changes of government | (473) | (4.86) | (1.56) | (1.81) |
| Private credit/GDP. $t - 1$ | (11/2) | 0.12 | -0.25** | -0.37*** |
| | | (1.63) | (-2.17) | (-2.93) |
| Financial repression, t | | | -5.67* | -4.08 |
| | | | (-1.78) | (-1.32) |
| Institutional quality | | | | 10.95*** |
| | | | | (5.88) |
| No. of observations | 1219 | 1193 | 867 | 736 |
| Demont of liberalization | | | | |
| observations correctly | 61.6 | 63.2 | 58.0 | 67.2 |
| predicted | 01.0 | 05.2 | 58.0 | 07.2 |
| producted | | | | |
| Percent of capital control | | | | |
| observations correctly | 51.7 | 52.1 | 53.2 | 60.2 |
| predicted | | | | |
| Log likelihood | -556.47 | -547.42 | -354.31 | -300.98 |
| Pseudo- R^2 | 0.3665 | 0.3787 | 0.3855 | 0.4298 |
| | | | | |

APPENDIX A

TABLE A1.—BENCHMARK AND AUGMENTED PROBIT SELECTION EQUATIONS FOR ESTIMATING CAPITAL-ACCOUNT LIBERALIZATION PROPENSITY SCORES

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Note: Table reports the change in the probability of capital-account liberalization in response to a unit change in the variable, evaluated at the mean of all variables (\times 100, to convert into percentages). Associated *z*-statistic (for hypothesis of no effect) based on bootstrapped standard errors in parentheses below. Results significant at 1%, 5%, and 10% levels are indicated by ***, **, and *, respectively. Constant included, but not reported. Observations are weighted by real GDP per capita (in dollars). Threshold for correct predictions given by 16.2%, the unconditional frequency of capital-account liberalization; see table 1.

| DETERO | | |
|---|-------------------------|---------------------|
| Explanatory Variable | (1) | (2) |
| Current account/GDP, $t - 1$ | 2.55*** (8.91) | 1.60*** (3.64) |
| Govt. spending/GDP, $t - 1$ | 0.88*** (3.55) | -1.24*** (3.06) |
| Openness, t | -0.0027 (0.09) | -0.017 (0.37) |
| U.S. real interest rate, $t - 1$ | 0.06 (0.11) | -2.83*** (3.45) |
| Total changes of government | -4.85^{***} (9.64) | -6.39*** (8.64) |
| Private credit/GDP, $t - 1$ | | 0.07 (1.00) |
| Financial repression, t | | -40.73*** (9.76) |
| Institutional quality | | 15.01*** (7.72) |
| No. of observations | 1712 | 1186 |
| Percent of liberalization observations correctly predicted | 84.9 | 84.8 |
| Percent of capital control observations correctly predicted | 19.4 | 57.1 |
| Log likelihood Pseudo- <i>R</i> ² | -1077.17 0.4105 | -596.53 0.6232 |

APPENDIX B

TABLE B1.—PROBIT SELECTION EQUATIONS FOR ESTIMATING CAPITAL-ACCOUNT LIBERALIZATION PROPENSITY SCORES, WITH INDUSTRIAL AND DEVELOPING COUNTRIES

Note: z-statistics are reported in parentheses; ***, **, and * are significant at 1%, 5%, and 10% level, respectively. Threshold for correct predictions is 24,01%, the unconditional frequency of capital account liberalization (that is, the ratio of the number of country-years with capital-account liberalization to the total number of country-years with available data).

| Country | Currency Crisis Episodes | Capital-Account Liberalization Episodes |
|---|--|--|
| Argentina Bangladesh Belize | 1975, 1982, 1989 1975 | 1993- 1981 85 |
| Bolivia Botswana | 1981, 1983, 1988, 1991 1984, 1996 | 1981-85 1975-80, 1986-95 |
| Brazil Burundi Cameroon | 1982, 1987, 1990, 1995 1976, 1983, 1986, 1989, 1997 1982, 1984, 1994 | |
| Chile China, P.R.: Hong Kong | 1985 | 1975– |
| Colombia Costa Rica Cyprus | 1985 1981 | 1980–81, 1995– |
| Dominican Republic Ecuador | 1985, 1987, 1990 1982, 1985, 1988 | 1975–85, 1988–92, 1995 |
| Egypt El Salvador Equatorial Guinea Ethiopia Fiji | 1979, 1989 1986, 1990 1991, 1994 1992 1986 | 1996– |
| Ghana Grenada Guatemala Guinea-Bissau Guyana | 1978, 1983, 1986 1978 1986, 1989 1991, 1996 1987, 1989 | 1975–79, 1989– |
| Haiti Honduras Hungary | 1977, 1991 1990 1989, 1994 | 1975–79, 1993–95 |
| Indonesia | 1976, 1991, 1995 1978, 1983, 1986, 1997 | 1975–95 |
| Jamaica Jordan | 1978, 1983, 1990 1983, 1987, 1989, 1992 | 1996– |
| Kenya Korea Lao People's D. R. | 1905, 1907, 1909, 1992 1975, 1981, 1985, 1993, 1995, 1997 1980, 1997 1995 | 1996– |
| Madagascar Malawi Malaysia Mali Malta | 1984, 1986, 1991, 1994 1982, 1985, 1992, 1994 1986, 1997 1993 1992, 1997 | 1975–95 |
| Mauritius Mexico Morocco Mozambique Myanmar | 1979 1976, 1982, 1985, 1994 1983, 1990 1993, 1995 1975, 1977 | 1996– 1975–81 |
| Nepal Nicaragua Nigeria Pakistan | 1975, 1981, 1984, 1991, 1995 1993 1986, 1989, 1992 | 1975–77, 1996– |
| Panama | | 1975– |
| Paraguay Peru Philippines Romania Sierra Leone | 1984, 1986, 1988, 1992 1976, 1979, 1987 1983, 1986, 1997 1990 1988, 1990, 1997 | 1982–83, 1996– 1978–83, 1993– |
| Singapore South Africa Sri Lanka Swaziland Syrian Arab Republic | 1975 1975, 1978, 1984, 1996 1977 1975, 1979, 1982, 1984 1977, 1982, 1988 | 1978– |

APPENDIX C

TABLE C1.—CURRENCY CRISIS AND CAPITAL-ACCOUNT LIBERALIZATION EPISODES

| Country | Currency Crisis Episodes | Capital-Account Liberalization Episodes |
|-------------------|--------------------------|--|
| Thailand | 1981, 1984, 1997 | |
| Trinidad & Tobago | 1985, 1988, 1993 | 1994– |
| Tunisia | 1993 | |
| Turkey | 1978, 1994 | 1997– |
| Uganda | 1981, 1987, 1989 | 1997– |
| Uruguay | 1982 | 1978–92, 1996– |
| Venezuela | 1984, 1986, 1989, 1994 | 1975-83, 1996- |
| Zambia | 1985, 1994 | 1996– |
| Zimbabwe | 1982, 1991, 1994, 1997 | |
| | | |

TABLE C1.—(CONTINUED)

Note: Currency crises defined by criteria described in text, with 24-month exclusion windows imposed. Blank cell indicates currency crisis never occurred or capital controls never liberalized.